



# COUNCIL AGENDA & REPORTS

for the meeting

Tuesday 11 June 2019  
at 6.00pm

in the Council Chamber,  
Adelaide Town Hall



Members - The Right Honourable the Lord Mayor [Sandy Verschoor] (Presiding);  
Deputy Lord Mayor (Councillor Abiad);  
Councillors Abrahamzadeh, Couros, Donovan, Hou, Hyde, Khera, Knoll,  
Martin, Moran and Simms.

## 1. Acknowledgement of Country

At the opening of the Council Meeting, the Lord Mayor will state:

'Council acknowledges that we are meeting on traditional Country of the Kurna people of the Adelaide Plains and pays respect to Elders past and present. We recognise and respect their cultural heritage, beliefs and relationship with the land. We acknowledge that they are of continuing importance to the Kurna people living today.

And we also extend that respect to other Aboriginal Language Groups and other First Nations who are present today.'

## 2. Acknowledgement of Colonel William Light

Upon completion of the Kurna Acknowledgment, the Lord Mayor will state:

'The Council acknowledges the vision of Colonel William Light in determining the site for Adelaide and the design of the City with its six squares and surrounding belt of continuous Park Lands which is recognised on the National Heritage List as one of the greatest examples of Australia's planning heritage.'

## 3. Apologies and Leave of Absence

Nil

## 4. Confirmation of Minutes – 28/5/2019

That the Minutes of the meeting of the Council held on 28 May 2019, be taken as read and be confirmed as an accurate record of proceedings.

## 5. Deputations

Granted as at 6 June 2019

Nil

## 6. Petitions - Nil

## 7. Report of The Committee and Advice/Recommendation from Other Committees

### 7.1. Recommendations of The Committee – 4/6/2019 [2018/04062] [Page 3]

- |                  |  |
|------------------|--|
| Recommendation 1 | Safer City Policy and Action Plan  |
| Recommendation 2 | Adelaide Park Lands Dry Area   |
| Recommendation 3 | Incentive Package to Reinstate Front Gardens on Residential Properties                         |
| Recommendation 4 | Whitmore Square/Iparrityi Master Plan  |
| Recommendation 5 | Public Art Action Plan   |
| Recommendation 6 | Albert Tower Bells   |
| Recommendation 7 | Review Public Consultation feedback and final proposed changes to the Integrated Business Plan |
| Recommendation 8 | Standing Orders  |

### 7.2. Recommendations of the Audit Committee - 7/6/2019 [2018/04062] [Page 7]

- |                  |   |
|------------------|---|
| Recommendation 1 | Report of the Audit Committee – 7 June 2019 |
|------------------|---|

- 7.3.** Recommendations of the Strategic Planning & Development Policy Committee – Special meeting - 11/6/2019 [2018/04062]

*To be distributed separately*

**8. Reports for Council (Chief Executive Officer's Reports)**

**Strategic Alignment – Liveable**

- 8.1.** Strategic Property Matter – Unsolicited Proposal [2019/00350] [Page 8]

Strategic Alignment - Corporate Activities

- 8.2.** National General Assembly of Local Government 2019 – Business Papers [2018/04054] [Page 12]

**9. Question on Notice**

- 9.1.** Councillor Martin – Question on Notice - Elected Member Appointments and Remuneration [Page 15]

**10. Questions without Notice**

**11. Motions on Notice**

- 11.1.** Councillor Simms – Motion on Notice – Funding for Local Mental Health Support Services [2018/02560] [Page 16]

- 11.2.** Councillor Moran – Motion on Notice – Neglected and Derelict Properties [2019/00951] [Page 17]

- 11.3.** Councillor Hyde – Motion on Notice – Sturt Street Parking Rectification [2016/02563] [Page 18]

- 11.4.** Councillor Hyde – Motion on Notice – Homelessness [2018/02560] [Page 20]

- 11.5.** Councillor Martin – Motion on Notice - City of Adelaide Transparency [Page 22]

- 11.6.** Deputy Lord Mayor (Councillor Abiad) – Motion on Notice – Flinders Street Zebra Crossing [2019/00464] [Page 23]

- 11.7.** Deputy Lord Mayor (Councillor Abiad) – Motion on Notice – Review of Rundle Mall Levy [2019/00615] [Page 24]

**12. Motions without Notice**

**13. Exclusion of the Public**

- 13.1.** Exclusion of the Public [2018/04291] [Page 25]

For the following Chief Executive Officer Reports seeking consideration in confidence:

- 14.1.1.** Capital City Committee update [s 90(3) (g)]

- 14.1.2.** Council's Strategic Procurement Direction [s 90(3) (d)]

**14. Confidential Report**

- 14.1.** Confidential Reports for Council (Chief Executive Officer's Reports)

Strategic Alignment - Corporate Activities

- 14.1.1.** Capital City Committee update [2013/00423] [Page 28]

- 14.1.2.** Council's Strategic Procurement Direction [2018/03945] [Page 33]

**15. Closure**

**Program Contact:**  
Rudi Deco, Manager Governance  
8203 7442

2018/04062  
Public

**Approving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## EXECUTIVE SUMMARY:

The Committee considered the following Item at its meeting held on 11 June 2019 and resolved to present to Council a Recommendation for Council determination:

- Item 4.1 – Safer City Policy and Action Plan
- Item 4.2 – Adelaide Park Lands Dry Area
- Item 4.3 – Incentive Package to Reinstate Front Gardens on Residential Properties
- Item 4.4 – Whitmore Square/Iparrityi Master Plan
- Item 4.5 – Public Art Action Plan
- Item 4.6 – Albert Tower Bells
- Item 4.7 – Review Public Consultation feedback and final proposed changes to the Integrated Business Plan
- Item 4.8 - Standing Orders

The Lord Mayor will seek a motion for the recommendation presented by The Committee below for determination by Council.

## RECOMMENDATION:

### 1. **Recommendation 1** - Safer City Policy and Action Plan

That Council:

1. Notes the consultation report, Attachment A to Item 4.1 on the Agenda for the meeting of The Committee held on 4 June 2019.
2. Approves the Safer City Policy 2019-23, Attachment B to Item 4.1 on the Agenda for the meeting of The Committee held on 4 June 2019, and Safer City Action Plan 2019-23, Attachment C to Item 4.2 on the Agenda for the meeting of The Committee held on 4 June 2019.

### 2. **Recommendation 2** - Adelaide Park Lands Dry Area

That Council:

1. Notes that a number of programs, services and research are currently underway to facilitate better responses with people at risk/ experiencing homelessness or vulnerability including Aboriginal People who utilise the Adelaide Park Lands for socialising and conducting daily activities and that these interventions require time, resourcing and collaboration to take full effect.

2. Notes that in the time since the Park Lands Dry Area was last renewed, there has not been new evidence to indicate that a change to alcohol restrictions is warranted.
3. Approves an application to be made to the State Government to extend the current arrangements for the timed Park Lands Dry Area for a further two years. The Park Lands Dry Area will have the following arrangements:
  - 3.1. In effect from 8.00pm to 11.00am the following day
  - 3.2. Expires on 22 September 2021.

**3. Recommendation 3 - Incentive Package to Reinstate Front Gardens on Residential Properties**

That Council:

1. Notes the report to Item 4.3 on the Agenda for the meeting of The Committee held on 4 June 2019.

**4. Recommendation 4 - Whitmore Square / Iparrityi Master Plan**

That Council:

1. Approves the Whitmore Square / Iparrityi Master Plan, including the vision, principles, actions and overall plan, as outlined in Attachment A to Item 4.4 on the Agenda for the meeting of The Committee held on 4 June 2019.

**5. Recommendation 5 - Public Art Action Plan**

That Council:

1. Adopts the draft goals and deliverables in the *Public Art Action Plan 2019-2022 draft content for public consultation June 2019*, set out in Attachment A to Item 4.5 on the Agenda for the meeting of The Committee held on 4 June 2019.
2. Approves community consultation on the *Public Art Action Plan 2019-2022 draft content for public consultation June 2019*, set out in Attachment A to Item 4.5 on the Agenda for the meeting of The Committee held on 4 June 2019.
3. Notes that a report will be prepared no later than the end of August 2019 for Council's consideration of the consolidated *Public Art Action Plan 2019-2022* and the two companion operating guidelines - *Public Art Guidelines 2019* and *Memorials Guidelines 2019*.

**6. Recommendation 6 - Albert Tower Bells**

That Council:

1. Approves the engagement of a contract professional historian and oral historian to work with the City Archives to research and document the community and historical significance of the City's Albert Tower Bells.
2. Approves the proposal for a funding allocation of \$15k to be requested in the 2019/20 Integrated Business Plan.
3. Notes the intention to undertake this project in readiness for potential celebration activities in 2021 for the 160<sup>th</sup> anniversary of the original proposal to install the bells in the Albert Tower, including potential publications and exhibitions.

**7. Recommendation 7 - Review Public Consultation feedback and final proposed changes to the Integrated Business Plan**

That Council:

1. Receives the submissions received during public consultation on the draft 2019-20 Integrated Business Plan, in Attachment A to Item 4.7 on the Agenda for the meeting of Council on 11 June 2019.

2. Notes the administration responses in response to key themes identified during the consultation process included in Attachment B to Item 4.7 on the Agenda for the meeting of Council on 11 June 2019.
3. Receives questions raised at a Forum held on 13 May 2019 included in Attachment C to Item 4.7 on the Agenda for the meeting of Council on 11 June 2019.
4. Notes the proposed administrative changes to the 2019-20 Budget for consideration at the Committee Meeting on the 18 June 2019.

## 8. Recommendation 8 - Standing Orders

### That Council:

1. Adopts the Standing Orders (excluding 233-236, 241-242, 244-245, 247 and 256) included as Attachment A to Item 4.8 on the Agenda for the meeting of The Committee held on 4 June 2019 and revokes all previous Standing Orders, subject to the following separate resolutions below:
    - '13.4 Discuss the progress of Council decisions with the Chief Executive Officer to support the implementation of these decisions, in the absence or unavailability of the Lord Mayor.
    - 22.3 When commenting in the media on matters where Council has an established position or policy, where the Council Member is aware, the Council Member shall reiterate the position of Council, prior to offering any personal opinion as an individual Council Member.

Part 6 Business at meetings – Prayer & Acknowledgement of Colonel William Light - subject to the inclusion of the Prayer and Acknowledgement of Colonel William Light at each meeting of Council.'
  2. Adopts Standing Orders 233-236, 241-242, 244-245, 247 and 256, for which in accordance with Regulation 6(1) of the *Local Government (Procedures at Meetings) Regulations 2013 (SA)* a two-third majority of Council Members entitled to vote is required.
  3. Authorises the Chief Executive Officer to:
    - 3.1 Amend statutory provisions enacted by the Parliament of the State of South Australia contained in the Standing Orders.
    - 3.2 Amend or include procedures to support governance arrangements or the conduct of a meeting in the Standing Orders, in response to the needs of Council or a Council committee.
    - 3.3 Revise the Terms of Reference for The Committee to reflect the Standing Orders.
  4. Approves that the provision of the facilities or services is necessary or expedient to the performance or discharge of official functions or duties.
  5. Notes the Standing Orders amends or otherwise revokes any previous decisions regarding matters specifically dealt with under the Standing Orders.
  6. Notes any previous appointments to the Chair of the Committee and the Chair of the Strategic Planning and Development Policy Committee will continue in office until the term expires on 30 June 2019.
  7. Notes the Standing Orders can be amended at any time by resolution of Council.
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## DISCUSSION

1. The table below summarises the deliberations of The Committee that resulted in a recommendation to Council for Council determination.

The Committee Agenda with reports for the public component of the meeting of The Committee can be viewed [here](#) with Item 4.7 distributed separately available [here](#).

The Committee adopted the recommendations as presented in the Committee report under Items 4.1, 4.2, 4.3, 4.4, 4.5, 4.6 and 4.7, recommendations 1 to 7 for Council determination.
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The Committee revised the recommendation as presented in the Committee report under Item 4.8, recommendation 8 for Council determination.
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## ATTACHMENTS

Nil

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- END OF REPORT -

# Audit Committee Report – 7/6/2019

**ITEM 7.2** 11/06/2019  
**Council**

2018/04062  
Public

**Program Contact:**  
Rudi Deco, Manager Governance  
8203 7442

**Approving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## EXECUTIVE SUMMARY:

The Audit Committee plays a critical role supporting the Council and Chief Executive Officer in the financial reporting framework of Council, by overseeing and monitoring the participation of management and external auditors in the financial reporting process. It also addresses issues such as the approach being adopted by Council and management to address business risks, corporate and financial governance responsibilities and legal compliance.

The Audit Committee met on Friday, 7 June 2019 and is required to report to Council after every meeting to identify and present advice and recommendations.

A precis of the matter considered by the Audit Committee is presented within this report.

## RECOMMENDATION:

### 1. Report of the Audit Committee – 7 June 2019 [C]

#### THAT COUNCIL

1. Notes the report of the Special meeting of the Audit Committee held on 7 June 2019.

## DISCUSSION

1. The Audit Committee met on Friday, 7 June 2019. The agenda with report for the can be viewed [here](#).
2. The following matter was the subject of deliberation. The Audit Committee resolved as follows:

### 2.1. 2019-20 Draft Integrated Business Plan and Long Term Financial Plan

#### THAT THE AUDIT COMMITTEE

1. Receives and notes the report.

- END OF REPORT -



# Strategic Property Matter – Unsolicited Proposal

**ITEM 8.1** 11/06/2019  
**Council**

2019/00350  
Public

**Program Contact:**  
Clare Mockler, Director  
Community 8203 7222

**Approving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## EXECUTIVE SUMMARY:

On 19 February 2019, the City of Adelaide received an Unsolicited Proposal from Adelaide Football Club in relation to the development of a sports and community facility based at Denise Norton Park/Pardipardinyilla (Park 2), the current site of the Adelaide Aquatic Centre.

On 12 March 2019, Council approved progressing the Unsolicited Proposal received from the Adelaide Football Club, to Stage 2 of the Unsolicited Proposals process, subject to entering into a Participation Framework Agreement. Council authorised the Chief Executive Officer to negotiate and execute the Participation Framework Agreement.

On 4 June 2019, Council convened a workshop during a confidential Committee meeting to discuss draft Guiding Principles, to establish clear guidelines between the City of Adelaide and the Adelaide Football Club concerning their unsolicited proposal.

This report is seeking Council's consideration and approval of the draft Guiding Principles.

## RECOMMENDATION:

### THAT COUNCIL

1. Approves the draft Guiding Principles as contained in paragraph 5 of Item 8.1 on the Agenda for the meeting of the Council held on 11 June 2019.
2. Notes that following approval of the Guiding Principles, a report will be provided to a future meeting of Council outlining a proposed Engagement Plan and Needs Analysis.

## IMPLICATIONS AND FINANCIALS:

City of Adelaide 2016-2020 Strategic Plan	<p><b>Strategic Alignment – Liveable</b></p> <p>Create a world class sporting and community infrastructure incorporating universal access Seek to activate Park 2 to enable increased use and safety.</p> <p><b>Strategic Alignment – Smart</b></p> <p>Catalyst for improved vitality of O’Connell Street Precinct.</p> <p>Support review of Council businesses to determine best management models – proposal aims to provide operational efficiency and greater value for money through enhanced effectiveness.</p>
Policy	The City of Adelaide Unsolicited Proposals guideline was adopted by Council on 25 July 2017 to formalise its approach to the receipt and assessment of unsolicited proposals.
Consultation	<p>This report seeks Council endorsement of the draft Guiding Principles.</p> <p>The Participation Framework Agreement addresses the processes and protocols for Stage 2 of the Unsolicited Proposal process. Council reserves the right to disclose key details concerning the Proposal and Stage 2 process where appropriate to support the Council’s consideration of the Proposal, including community engagement and consultation.</p> <p>An extensive Communication and Engagement Strategy will be developed early in Stage 2, ensuring our community and other stakeholders are engaged where appropriate throughout the Unsolicited Proposal process.</p>
Resource	Subject matter experts and professional advisors and project management resources are required as part of Stage 2 to ensure Council’s interest are protected.
Risk / Legal / Legislative	<p>Maximising public value for money and minimising public risk will always be prioritised when assessing and dealing with Unsolicited Proposals. The Unsolicited Proposals guideline provides a transparent and structured approach for the assessment of Unsolicited Proposals.</p> <p>There are statutory requirements imposed on Council under the <i>Adelaide Park Lands Act 2005</i> and the <i>Local Government Act 1999</i>, which will need to be managed as part of dealing with the Adelaide Football Club’s Unsolicited Proposal and these should be discussed with the Proponent as part of Stage 2, to ensure it has an appreciation of these matters.</p>
Opportunities	Subject to successfully completing Stage 2 and 3, an Unsolicited Proposal of this nature provides an opportunity for Council to leverage external funds, resources and organisations to provide significantly improved outcomes for our communities.
18/19 Budget Allocation	Currently being resourced and funded from the Commercial Program operating budget.
Proposed 19/20 Budget Allocation	Not as a result of this report. A detailed budget would be prepared early in Stage 2 as part of a collaborative process.
Life of Project, Service, Initiative or Asset	Not as a result of this report.
18/19 Budget Reconsideration	Currently being resourced and funded from the Commercial Program operating budget.
Ongoing Costs	Not as a result of this report.
Other Funding Sources	The Proponent will be responsible for their own costs in developing the proposal including master planning.

## DISCUSSION

1. Following approval for the Unsolicited Proposal to proceed to Stage 2 of the Unsolicited Proposal process, the Council and the Adelaide Football Club negotiated a Participation Framework Agreement. The Participation Framework Agreement establishes a formal process for Council and the Adelaide Football Club to interact throughout the Stage 2 process.
2. The Participation Framework Agreement provides processes and protocols for Stage 2 consideration of the Proposal and the development of a Detailed Proposal. It is necessary to balance the commercial in confidence nature of further developing and considering an Unsolicited Proposal through Stage 2, while retaining the flexibility for Council to disclose information where appropriate to support the Council's consideration of the Unsolicited Proposal, including community engagement and consultation.
3. The Participation Framework Agreement retains flexibility for the Adelaide Football Club to withdraw from Stage 2 at any time by written notice to the Council. Council may terminate the Participation Framework Agreement by giving written notice to Adelaide Football Club.
4. The Participation Framework Agreement incorporates first principles. The first principles were discussed at a Confidential Committee meeting workshop held on 23 February 2019. These initial key principles have been used a basis to develop the draft Guiding Principles at the Confidential Committee meeting workshop held on 4 June 2019.
5. Based on feedback from the workshop, a set of draft Guiding Principles have been prepared that capture the essence of the discussion and are set out below;
  - **Community Engagement** – short/long term consultation and communication;
    - Considerations:**
      - Community to have input into decision making
      - Community informed about the existing challenges associated with the Aquatic Centre including budget implications to undertake repairs etc
      - Stake holder engagement (including Blackfriars Priory School)
  - **Community Benefit** – service provision, community access, recognition of user groups
    - Considerations:**
      - Increase to service offering with best practice approach applied to service delivery
      - Universal access to enable mobility strategy
      - Community access and public use of the two ovals
      - Community priority access and public use of the aquatic and recreational facility
      - Pool/public baths' element
  - **Park Lands Setting** – impact, footprint, built form and relevant Community Land Management Plan
    - Considerations:**
      - Reduction in net footprint of any facility infrastructure in its developed form
      - Sympathetic to Park Lands setting
      - Sustainable
      - Car parking provision, under-croft if possible to minimise footprint and improve aesthetic
      - No permanent liquor licence on the site
  - **Economic Outcomes** – supporting the broader precinct
    - Considerations:**
      - Catalyse O'Connell Street and surrounding area
      - Must not detract from O'Connell Street
      - Drives commercial outcomes for the precinct and city with increase in dollars spent by visitors

- **Value Proposition** - financial sustainability, short / long- term commercial benefits, upgrades to recreational and building asset and opportunities to Council

**Considerations:**

- A financially sustainable operation for Council that maximises return on investment, delivers new revenue streams and reduces Council's reliance on rate revenue
  - Fit for purpose. A modern integrated aquatic and leisure facility capable of meeting the needs of a diverse range of user groups and future population growth (with a 20 year outlook)
6. If approved, these draft Guiding Principles will be incorporated in the Participation Framework Agreement and will form the framework for further developing and ultimately assessing a detailed proposal from the AFC.
  7. A detailed Engagement Plan for the project will be provided to a future meeting of Council for discussion and approval, and will focus on the following;
    - 7.1. Consistent messaging;
    - 7.2. Use of a range of methods to engage;
    - 7.3. Informing the community about what is happening with the Adelaide Aquatic Centre (both short and long term)
    - 7.4. Educating the community about how the Guiding Principles for the site were developed, opportunity for community input and how they will be applied;
    - 7.5. Understanding what the community wants for the site; and
    - 7.6. Achieving community understanding about what is happening at the Adelaide Aquatic Centre (both short and long term).
  8. Following approval of the draft Guiding Principles, the Adelaide Football Club will be notified that the guiding principles are to be addressed and considered when developing the Detailed Proposal, in the course of Stage 2.
  9. The timing and nature of further community engagement has not yet been determined. This is a key consideration as part of Stage 2. A Communication and Engagement Strategy will be developed for consideration and endorsement by Council.
  10. Throughout Stage 2 (if the Proposal progresses beyond Stage 2), there will be a number of opportunities to engage the community, the Adelaide Park Lands Authority and wider stakeholders. There are also mandatory statutory consultation requirements that arise under the provisions of the *Local Government Act 1999*, if/as the project progresses. These statutory obligations to consult the community relate to the granting of a long-term lease of community land and potential variation to the relevant Community Land Management Plan.
  11. It is anticipated that any final proposal to lease parklands will be required to be laid before both Houses of Parliament (before executing any agreements) on the assumption that it will be for a term exceeding ten (10) years. This is a statutory requirement that Council must adhere to under the provisions of the *Adelaide Park Lands Act 2005* and the *Local Government Act 1999*.
  12. In short, if the Proposal progresses, there will be multiple opportunities to engage with the community, with detailed information regarding the project prior to any final decision by Council.
  13. The Administration has commenced preparation of a "needs analysis" of contemporary aquatic services for the community. On completion of this package of work, the needs analysis will be reported to Council.

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## ATTACHMENTS

Nil

# National General Assembly of Local Government 2019 – Business Papers

**ITEM 8.2** 11/06/2019  
**Council**

2018/04054  
Public

**Program Contact:**  
Susan Rudall, Manager Strategy,  
Planning & Partnerships 8203  
7068

**Approving Officer:**  
Clare Mockler, Director  
Community

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## EXECUTIVE SUMMARY:

The National General Assembly of Local Government (NGA) will be held in Canberra from 16-19 June 2019. The theme of the 2019 NGA is '*future focussed*'. The Australian Local Government Association provided the Business Papers, including the motions to be discussed and debated at the NGA, on 4 June 2019.

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## RECOMMENDATION:

### THAT COUNCIL

1. Notes the Business Papers for the National General Assembly of Local Government 2019.
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## IMPLICATIONS AND FINANCIALS:

City of Adelaide 2016-2020 Strategic Plan	Strategic Alignment - Corporate Activities This report contributes to Council's 2016-2020 Strategic Plan by providing opportunity to shape the future of the city and state by influencing local government policy at a national level.
Policy	Not as a result of this report.
Consultation	Not as a result of this report.
Resource	Preparation for and meeting attendance for the participating Council member including liaising with Council staff members for guidance in relation to Council's positions on relevant matters.
Risk / Legal / Legislative	Not as a result of this report.
Opportunities	Participation at the National General Assembly provides Council with the opportunity to shape the future of local government in South Australia.
18/19 Budget Allocation	Not as a result of this report.
Proposed 19/20 Budget Allocation	Not as a result of this report.
Life of Project, Service, Initiative or (Expectancy of) Asset	Not as a result of this report.
18/19 Budget Reconsideration (if applicable)	Not as a result of this report.
Ongoing Costs (eg maintenance cost)	Not as a result of this report.
Other Funding Sources	Not as a result of this report.

## DISCUSSION

1. The 2019 National General Assembly of Local Government (NGA) will be held in Canberra from 16-19 June 2019.
2. The NGA represents an important opportunity for Council to influence the national policy agenda.
3. The NGA also provides opportunities for attendees to hear from leaders across government and to have one on one access to some of the country's most influential decision makers.
4. The theme for this year's NGA is *future focussed*. The NGA program can be viewed [here](#).
5. In March 2019 the Australian Local Government Association (ALGA) called for motions to be submitted to the NGA.
6. At its meeting held on 26 March 2019 Council appointed Councillor Dr Donovan as its voting representative and resolved to submit the following motions:
  - 6.1. *That ALGA works with local governments, and lobbies the Australian Government, to develop Australian standards for the provision of national standards for cycling infrastructure including separated bikeways.*
  - 6.2. *That ALGA lobbies the Australian Government for changes to the Telecommunications Act 1997 (Cth) and/or the Telecommunications (Low-Impact facilities) Determination 2018 to either:*
    - *Remove public payphones from the definition of "low-impact facility", or*
    - *Otherwise require planning approval for payphones.*
7. The ALGA Board NGA Sub-committee on 14 May reviewed all motions submitted and approved the motion at 6.1 above, amended as follows to assist clarity:
  - 7.1. *That the NGA calls on the Australian Government, to develop Australian standards for the provision of national standards for cycling infrastructure including separated bikeways.*
8. The motion at 6.2 above was accepted without amendment.
9. The Business Papers for the 2019 NGA have been provided by the ALGA to the Administration on 4 June 2019 and can be viewed at [\[Link 1\]](#).
10. A total of 121 motions have been submitted by councils including our own to the ALGA for the NGA.
11. Where Council has existing positions on matters raised at the NGA, details of Council's positions have been made available to Councillor Donovan as Council's appointed voting delegate, in preparation for debate.

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## ATTACHMENTS

Nil

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- END OF REPORT -

# Elected Member Appointments and Remuneration

**ITEM 9.1** 11/06/2019  
**Council**

**Council Member**  
Councillor Martin

Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

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## QUESTION ON NOTICE:

**Councillor Martin will ask the following Question on Notice:**

Could the Administration advise as at 1 June 2019:

- i) the remunerated positions and the total amount paid, per meeting or by monthly or annual allowance, to all Elected Members representing the City of Adelaide on subsidiary and external organisations?
- ii) the remunerated positions and the total amount paid, per meeting or by monthly or annual allowance, to all Elected Members holding positions on all internal committees and advisory bodies?

The Lord Mayor will provide a reply at the meeting, the reply and question will be included in the Minutes of the meeting.

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- END OF REPORT -



# Funding for Local Mental Health Support Services

**ITEM 11.1** 11/06/2019  
**Council**

**Council Member**  
Councillor Simms

2018/02560  
Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Councillor Simms will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That Council:

1. Notes, with concern the State Government's decision to reduce funding for local mental health support services by 25 per cent in the next financial year and the adverse impact this could have on vulnerable people in the City of Adelaide.
2. Calls on the State Government to reconsider this decision.'

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## ADMINISTRATION COMMENT:

1. From 1 July 2019, the State Government has indicated that it will transfer \$6.8 million from local mental health services to the National Disability Insurance Scheme (NDIS). This equates to 25 per cent of funding to South Australian non- government mental health services and is intended to support the 25 percent of clients in the Individual Psychosocial Rehabilitation Support Services (IPRSS) program who have been approved for NDIS funding.
2. This decision formed part of the bilateral agreement between the Federal Government and the previous State Government for the NDIS.
3. The Mental Health Coalition of South Australia is concerned that there is already a high level of unmet need for mental health services and the loss of funding to local services will only increase this need and place more pressure on other human services such emergency departments and the homelessness sector.
4. The Adelaide Zero Project's recent Connections Week data showed that 72 per cent of rough sleepers surveyed reported issues with mental health. The Project has recognised that a person-centred approach to delivering appropriate supports to people such as mental health, drug and alcohol, health and housing is needed to effectively respond to people with complex needs.
5. The Adelaide Zero Project has been working with the mental health sector to identify opportunities for more streamlined access to mental health services for people sleeping rough. The decrease of local funding may make it more difficult to get appropriate supports for vulnerable people to end their homelessness.
6. In April this year, Council agreed for the Lord Mayor to write to the Minister for Human Services to advocate for increased funding for mental health and drug and alcohol services in the 2019/20 State Budget. It is unclear at this stage whether this budget has been allocated.

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- END OF REPORT -

# Neglected and Derelict Properties

**ITEM 11.2** 11/06/2019  
**Council**

**Council Member**  
Councillor Moran

2019/00951  
Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Councillor Moran will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That Council:

- (1) Request Administration prepare a report outlining guidelines around what would constitute a neglected and/or derelict property;
- (2) Request the Lord Mayor write to the relevant Minister seeking greater power for councils to compel landowners to clean up neglected and derelict properties.'

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## ADMINISTRATION COMMENT:

1. The *Development Act 1993*, *Local Nuisance and Litter Control Act 2016*, and the *Heritage Places Act 1993* define what would constitute a neglected or derelict property.
2. Staff will prepare a further report for Council outlining the effect of these statutory powers. This will assist Council to understand whether these powers are sufficient. The report will also provide opportunities to explore potential reform through the SA planning system.
3. In addition, the report will also investigate opportunities around using levers such as the Heritage Incentives Scheme.

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- END OF REPORT -

# Sturt Street Parking Rectification

**ITEM 11.3** 11/06/2019  
**Council**

**Council Member**  
Councillor Hyde

2016/02563  
Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Councillor Hyde will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

That Council:

'Acknowledging that work on the South Ward Local Area Traffic & Parking Management Plan will commence in early 2019/20, given the low occupancy of parking bays in Sturt Street:

1. Remove paid parking on Sturt Street, between Norman Street and Whitmore Square for a trial period of three months commencing 1 July 2019.
2. Leaves parking bay controls, including times, the same.
3. Conducts a short review following the trial, particularly focusing on local businesses, to assess the success of the change and integrates the findings into the South Ward Local Area Traffic & Parking Management Plan recommendations.'

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## ADMINISTRATION COMMENT:

1. Sturt Street currently contains 129 2-Hour Ticket Parking bays which are serviced by 14 ticket machines and 128 inground sensors.
2. The Ticket Parking bays are effective Monday to Friday, 8am to 6pm. The current fee for parking is \$3.70 per hour and has resulted in an income in the 2018/19 year to date of approximately \$165K.
3. On 26 June 2018 Council resolved that "*Council undertakes a review of parking utilisation in all on-street parking spaces (i.e. ticket parks and time limited parks) in Sturt Street and adjacent streets with a view to significantly reducing street parking charges in order to optimise utilisation of on street parking spaces in that area.*"
4. Data from the Smart Parking sensors in the paid parking bays in Sturt St and observations since mid-January shows average occupancy of approximately 30% during the hours 8am-6pm Mon-Fri. Observations in the side streets surrounding Sturt Street (where time limit parking is unpaid) indicates that during the same time periods, overall occupancy is close to 90% with periods of the day observing 100% and providing little or no opportunity of available parking bays during these times.
5. Optimal parking occupancy is widely recognised at being around 80%, indicating that there is an opportunity to optimise parking controls in the area to assist to redistribute the demand.
6. If this Motion is supported, we will:
  - 6.1. Remove the requirement to purchase a Ticket from parking control signs in Sturt St, between Norman Street and Whitmore Square (54 parking bays);
  - 6.2. Cover the Ticket Machines and place information advising that payment is not required;
  - 6.3. Update the Park Adelaide App.

7. If supported, this trial will assist to inform the South Ward Local Area Traffic & Parking Management Plan (LATPMP).
8. Following the removal of paid parking for a period of 3 months, we will consult with all stakeholders of the area, including businesses, to gauge the success of the change. The results of consultation together with utilisation data collected relating to the impact of the change will be shared with Council and the South Ward LATPMP Steering Committee and used to inform the recommendations of the South Ward LATPMP.
9. The budget impact associated with the temporary removal of the paid parking bays in Sturt Street is likely to be in the vicinity of \$17.5K reduced revenue across the three months.

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- END OF REPORT -

## MOTION ON NOTICE:

**Councillor Hyde will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That Council:

1. Notes the latest Adelaide Zero Project Connections Week survey of street homelessness in the city indicates an increase on the previous year.
2. Notes that the current State Government inherited a social services system in disarray, where funding is not linked to client outcomes and coordination of services is limited.
3. Notes the State Government has established the South Australian Housing Authority and is developing a Housing and Homelessness Strategy that will holistically consider affordable housing, social housing, services and support and aboriginal homelessness.
4. Declares a crisis of homelessness in the City of Adelaide.
5. Urges the State Government to complete their new Housing and Homelessness Strategy as soon as possible, together with the requisite funding to deliver the strategy.
6. Requests the Lord Mayor write to the Minister for Human Services outlining a willingness for the City of Adelaide to work with the State Government on delivering the strategy in so far as it is relevant to the city and aligns with our strategic objectives.'

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## ADMINISTRATION COMMENT:

1. The City of Adelaide is a key partner of the Adelaide Zero Project to End Homelessness. In the first instance, the goal of the Adelaide Zero Project is to create functional zero homelessness in relation to rough sleeping in the Adelaide CBD, North Adelaide and Park Lands.
  - 1.1. In May 2019, after Adelaide Zero Project's Connections Week coordinated by the Hutt Street Centre, 227 people were known to be sleeping rough in the city. This includes the 167 people that were active on the By Name List plus 60 of the 119 people engaged during Connections Week that were not on the By Name List. In 2018, the same exercise engaged with 143 rough sleepers.
  - 1.2. Over the past 12 months, the Adelaide Zero Project has made a record 161 housing placements to support people into secure housing. These outcomes have been made possible by new integrated ways of working between social services in the City, the City of Adelaide, State Government authorities such as SAPOL and, more recently, the new South Australian Housing Authority that have been created by the Adelaide Zero Project.
2. The South Australian Housing Authority is currently crafting a new Housing and Homelessness Strategy to be delivered by December 2019.
  - 2.1. City of Adelaide staff have met with the South Australian Housing Authority to provide direct input into the strategy.

- 2.2. The Adelaide Zero Project recently requested \$1.1 million in State Government funding to assist to implement the 28 recommendations of the Institute of Global Homelessness report into homelessness in Adelaide.
3. If this motion is supported, we will draft a letter from the Lord Mayor to the Minister as requested.

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- END OF REPORT -

Council Member  
Councillor Martin2017/03262  
PublicReceiving Officer:  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Councillor Martin will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That Council;

Following its refusal to adopt either a mandatory or a voluntary register to record contact by elected members with developers, adopts the reform around transparency proposed in 2014 by then New South Wales Liberal Premier Mike Baird requiring the publication of ministerial diaries and;

1. Requests the Lord Mayor and the Deputy Lord Mayor publish extracts from their Council diaries, following;
  - a. The Administration developing guidelines for the publication of such extracts, having regard to personal privacy and other issues, and that;
  - b. Such guidelines be placed before Council by the end of July for approval and adoption.'

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## ADMINISTRATION COMMENT:

1. Should this motion be carried, the Administration will develop a framework on the publication of Lord Mayor and Deputy Lord Mayor extracts of Council diaries and present this to Council by the end of July for Council approval.

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- END OF REPORT -

# Flinders Street Zebra Crossing

**ITEM 11.6** 11/06/2019  
**Council**

**Council Member**  
Deputy Lord Mayor (Councillor  
Abiad)

2019/00464  
Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Deputy Lord Mayor (Councillor Abiad) will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That:

Council requests for administration to explore the opportunity of extending the Pirie Pedestrian Zebra Crossing to Flinders Street and provide a report to Council on the cost and time period required to achieve such an outcome.'

## ADMINISTRATION COMMENT:

1. The required conditions for installing a zebra crossing in South Australia are provided in the Department of Planning, Transport and Infrastructure's (DPTI) *Operational Instruction 10.6: On-street zebra crossing* ([here](#)). This document sets out requirements for the installation of zebra crossings to minimise safety risks to pedestrians and other road users. Key relevant requirements are:
  - 1.1. *'A low speed environment with mean speeds in the order of 30 km/h or less should occur 30 m to 50 m before the crossing on each approach.'*
  - 1.2. *'The crossing should be located where concentrations of pedestrians naturally cross the road.'*
  - 1.3. *'No more than one lane or one line of traffic in any one direction shall be encountered by a pedestrian using a crossing... Two lanes may be installed in any one direction at a zebra crossing when one of those lanes is a bicycle lane.'*
  - 1.4. *'The crossing should not be installed where drivers may inadvertently queue over the crossing.'*
2. Flinders Street has two lanes of traffic in each direction, and the speed limit on Flinders Street is 50 km/h. While the mean speed on Flinders Street has not been recorded, similar city streets have recorded mean speeds in the range of 35km/h.
3. Based on DPTI's above noted requirements, it is not likely that a zebra crossing on Flinders Street will be acceptable. However, we will explore the feasibility of this proposal further in discussions with DPTI.
4. A report will be brought to Council to provide the outcome of these discussions, with information on the cost and time required to install the zebra crossing on Flinders Street, if appropriate. If a zebra crossing is not feasible in this location, we will explore options for other safety improvements.

- END OF REPORT -



# Review of Rundle Mall Levy

**ITEM 11.7** 11/06/2019  
**Council**

**Council Member**  
Deputy Lord Mayor (Councillor  
Abiad)

2019/00615  
Public

**Receiving Officer:**  
Mark Goldstone, Chief Executive  
Officer

## MOTION ON NOTICE:

**Deputy Lord Mayor (Councillor Abiad) will move a motion and seek a seconder for the matter shown below to facilitate consideration by the Council:**

'That Council requests administration to investigate options to review the Rundle Mall Levy, including ways that can support a whole of City Marketing approach.'

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## ADMINISTRATION COMMENT:

1. A briefing on the City Wide Business Model project was provided to The Committee on 7 May 2019.
2. The project will evaluate and consider new funding and governance models that could accelerate economic growth, marketing and activation of the City. The project will draw on experiences in Australia and internationally.
3. The findings of the project will be presented to Council by November 2019 for consideration and potential implementation in mid 2020.

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- END OF REPORT -

## Exclusion of the Public

**ITEM 13.1** 11/06/2019  
**Council**

**Program Contact:**  
Rudi Deco, Manager  
Governance 8203 7442

2018/04291  
Public

**Approving Officer:**  
Mark Goldstone, Chief  
Executive Officer

## EXECUTIVE SUMMARY:

It is the recommendation of the Chief Executive Officer that the public be excluded from this Council meeting for the consideration of information and matters contained in the Agenda.

For the following Chief Executive Officer Reports seeking consideration in confidence:

- 14.1.1.** Capital City Committee update [s 90(3) (g)]
- 14.1.2.** Council's Strategic Procurement Direction [s 90(3) (d)]

The Order to Exclude for Items 14.1.1 and 14.1.2:

1. Identifies the information and matters (grounds) from s 90(3) of the *Local Government Act 1999 (SA)* utilised to request consideration in confidence;
  2. Identifies the basis – how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public; and
  3. In addition identifies for the following grounds – s 90(3) (b), (d) or (j) - how information open to the public would be contrary to the public interest.
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## ORDER TO EXCLUDE FOR ITEM 14.1.1:

### THAT COUNCIL:

1. Having taken into account the relevant consideration contained in s 90(3) (g) and s 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 11/6/2019 resolves that it is necessary and appropriate to act in a meeting closed to the public as the consideration of Item 14.1.1 [Capital City Committee update] listed on the Agenda in a meeting open to the public would on balance be contrary to the public interest.

#### Grounds and Basis

The disclosure of information in this report would breach 'cabinet in confidence' information presented to the Capital City Committee and the *City of Adelaide Act 1998* which has provided for a State/Capital City inter-governmental forum (the Capital City Committee) to operate 'in confidence' and a breach of the associated duty of confidence and legal obligation or duty as a member of the inter-governmental forum.

The Committee is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information be acting contrary to the Capital City Committee operational provisions and could prejudice the position of the State Government and/or Council in relation to current/future proposals prior to State Government and/or City of Adelaide evaluation and deliberation.

2. Pursuant to s 90(2) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 11/6/2019 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 14.1.1 [Capital City Committee update] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in s 90(3) (g) of the Act.

## ORDER TO EXCLUDE FOR ITEM 14.1.2:

### THAT COUNCIL:

1. Having taken into account the relevant consideration contained in s 90(3) (d) and s 90(2) & (7) of the *Local Government Act 1999 (SA)*, this meeting of the Council dated 11/6/2019 resolves that it is necessary and appropriate to act in a meeting closed to the public for the consideration of Item 14.1.2 [Council's Strategic Procurement Direction] listed on the Agenda.

#### Grounds and Basis

The disclosure of information in this report could reasonably prejudice the commercial position and identity of the proponent who supplied 'commercial in confidence' information containing a business case for evaluation by Council for which 'commercial in confidence' discussions have been undertaken and remain current. Disclosure of this information may adversely impact project viability, prejudice the ability to undertake/participate in future negotiations on the proposal and prejudice the Council's commercial position and opportunity for Council to participate in future like considerations or discussions.

The Council is satisfied that the principle that the meeting be conducted in a place open to the public has been outweighed in the circumstances because the disclosure of this information may result in release of information prior to the finalisation of 'commercial in confidence' negotiation with the proponent and a competitor receiving the information to the detriment of the proponent who supplied information at this point in time, may materially and adversely affect the financial viability of the proponent for any future projects and because the disclosure of Council's commercial position may severely prejudice Council's ability to discuss/participate or influence a proposal for the benefit of the Council and the community in this matter and in relation to other contract negotiations.

2. Pursuant to s 90(2) of the *Local Government Act 1999 (SA)* this meeting of the Council dated 11/6/2019 orders that the public (with the exception of members of Corporation staff and any person permitted to remain) be excluded from this meeting to enable this meeting to receive, discuss or consider in confidence Item 14.1.2 [Council's Strategic Procurement Direction] listed in the Agenda, on the grounds that such item of business, contains information and matters of a kind referred to in s 90(3) (d) of the Act.

## DISCUSSION

1. s 90(1) of the *Local Government Act 1999 (SA)*, directs that a meeting of Council must be conducted in a place open to the public.
2. s 90(2) of the *Local Government Act 1999 (SA)*, states that a Council may order that the public be excluded from attendance at a meeting if Council considers it to be necessary and appropriate to act in a meeting closed to the public to receive, discuss or consider in confidence any information or matter listed in s 90(3).
3. s 90(3) prescribes the information and matters that a Council may order that the public be excluded from.
4. s 90(4) of the *Local Government Act 1999 (SA)*, advises that in considering whether an order should be made under s 90(2), it is irrelevant that discussion of a matter in public may:
  - 4.1 cause embarrassment to the council or council committee concerned, or to members or employees of the council; or
  - 4.2 cause a loss of confidence in the council or council committee.’
  - 4.3 involve discussion of a matter that is controversial within the council area; or
  - 4.4 make the council susceptible to adverse criticism.
5. s 90(7) of the *Local Government Act 1999 (SA)* requires that an order to exclude the public:
  - 5.1 Identify the information and matters (grounds) from s 90(3) of the *Local Government Act 1999 (SA)* utilised to request consideration in confidence;
  - 5.2 Identify the basis – how the information falls within the grounds identified and why it is necessary and appropriate to act in a meeting closed to the public; and
  - 5.3 In addition identify for the following grounds – s 90(3) (b), (d) or (j) - how information open to the public would be contrary to the public interest.
6. s 83(5) of the *Local Government Act 1999 (SA)* has been utilised to identify in the Agenda and on the Report for the meeting, that the following reports are submitted seeking consideration in confidence.
  - 6.1 Information contained in Item 14.1.1 – Capital City Committee update:
    - 6.1.1 Is not subject to an Existing Confidentiality Order.
    - 6.1.2 The grounds utilised to request consideration in confidence is s 90(3) (g)
      - (g) matters that must be considered in confidence in order to ensure that the council does not breach any law, order or direction of a court or tribunal constituted by law, any duty of confidence, or other legal obligation or duty;
  - 6.2. Information contained in Item 14.1.2 - Council’s Strategic Procurement Direction:
    - 6.2.1 Is not subject to an Existing Confidentiality Order.
    - 6.2.2 The grounds utilised to request consideration in confidence is s 90(3) (d)
      - (d) commercial information of a confidential nature (not being a trade secret) the disclosure of which—
        - (i) could reasonably be expected to prejudice the commercial position of the person who supplied the information, or to confer a commercial advantage on a third party; and
        - (ii) would, on balance, be contrary to the public interest;

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## ATTACHMENTS

Nil

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- END OF REPORT -

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Confidential Item 14.1.1  
Capital City Committee update  
Section 90 (3) (g) of the *Local Government Act (SA) 1999*  
Pages 28 to 32

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Confidential Item 14.1.2  
Council's Strategic Procurement Direction  
Section 90 (3) (d) of the *Local Government Act (SA) 1999*  
Pages 33 to 45

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